Davis General Plan Update Presentation to City Council

August 19, 2025



General Plan Update



Agenda

SB 1000 and Draft Disadvantaged
 Communities Screening
 Eric Yurkovich, Raimi + Associates

2. Environmental Justice and Community
Development
Professor Jonathan London, UC Davis

3. Discussion



SB 1000 Purpose

"address unique or compounded health risks in disadvantaged communities by decreasing pollution exposure, increasing community assets, and improving overall health"

- Governor's Office of Land Use and Climate Innovation General Plan Guidelines



SB 1000 Requirement

Requires local governments to identify any
"disadvantaged communities (DACs)" in its jurisdiction
when a city or county adopts or updates two or more
elements of its general plan concurrently on or after
January 1, 2018.

If DACs are identified, then local governments have two options:

An EJ Element: a separate new element in the general plan

EJ Policies: a set of EJ-related goals, policies, and objectives integrated in other elements







Sensitive Populations



High Pollution and/or Health Burden



Disadvantaged Community

"Disadvantaged Community"

A "disadvantaged community" (DAC) is defined as: "1) an area that has been identified by the California Environmental Protection Agency...2) a low income area that is disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation."

- (Gov. Code, § 65302, subd. (h)(4)(A).)





SB 1000 Process

There are generally three steps to developing an EJ Element:

1. Screening

Identify DACs, including unique or compounded risks



Engagement with the community, especially in DACs, related to environmental justice

3. Policy Development

Integration of goals, policies and programs into the General Plan to address DAC priorities





SB 1000 Policy

In EJ element or EJ policies:

- Must minimally address eight topic areas (see list to the right) to reduce the unique or compounded health risks in DACs
- Identify goals, policies, and actions that address health, equity and environmental justice priorities and needs in DACs

Pollution Exposure: air quality, water quality, and land use compatibility

Public Facilities: libraries, schools, childcare, health facilities, parks

Food Access: grocery stores, farmers' markets, community gardens Safe and Sanitary
Homes: housing
location, quality, and
affordability

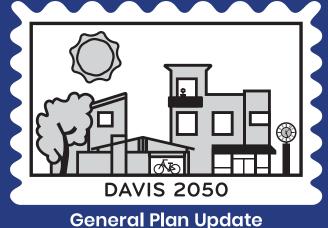
Physical Activity: walkability, bikeability, access to transit, traffic safety Civic Engagement: language access, participatory planning, consult DACs

Unique or compounded risks

Prioritized improvements and programs for disadvantaged communities







Disadvantaged Communities Screening Analysis

Preliminary Draft

SB 1000 Screening Methods

Method 1

CalEnviroScreen / SB 535 DACs

Method 2

Low-income communities with disproportionate pollution burden

Method 3

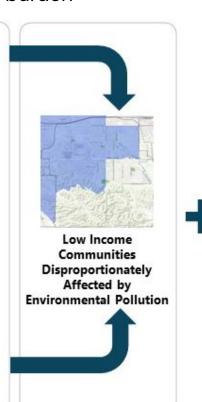
Community-specific data and groundtruthing



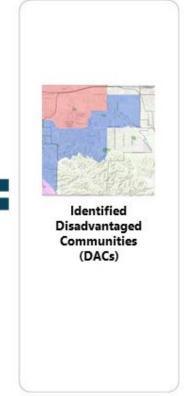
Areas identified by CalEPA as being disadvantaged based on geographic, socioeconomic, public health, and environmental hazard criteria











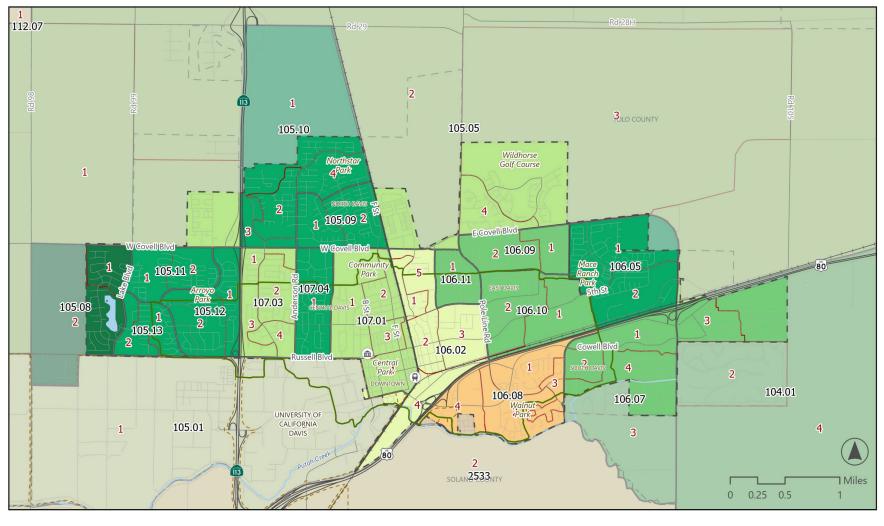


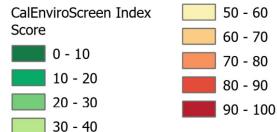


Screening Method 1

CalEnviroScreen Tracts

No identified communities in Davis



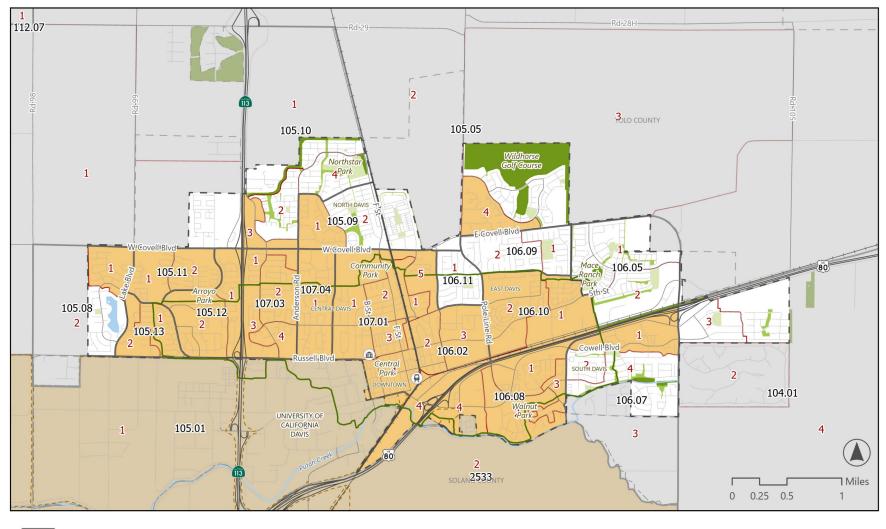


40 - 50

Screening Method 2

Low-income areas <80% of County area median income

| | California | yolo County | |
|--|------------|----------------|--|
| 2023 Area Median Income (AMI) | \$109,200 | \$114,000 | |
| 80% of AMI | \$87,360 | \$91,200 | |



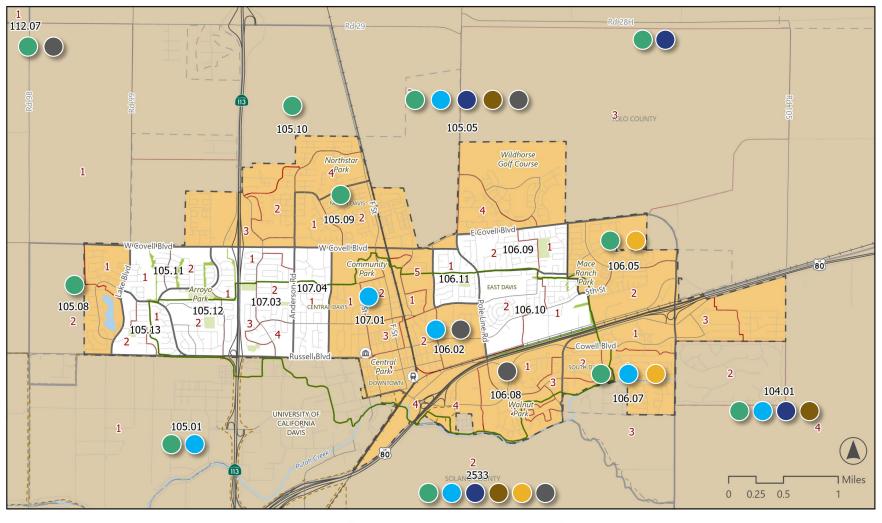
Census Tracts

Census Block Groups

Low Income Areas

Screening Method 2

Census tracts with scores in the 75th percentile, or top 25% statewide

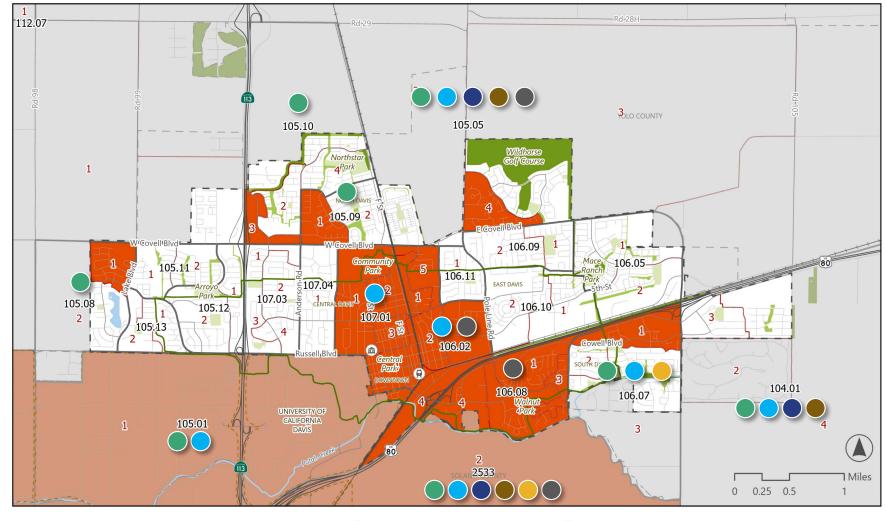


Census Tracts
Census Block
Groups
Pollution Burdened
Tracts (>75%)
Pollution Burdened
Tracts (>75%)
Outside the City

- Pesticide Use
 - e Solid Waste Sites
- GroundwaterThreats
- Clean-up Sites
- Impaired Water Bodies
- Hazardous Waste Sites

Screening Method 2

Low-income communities with disproportionate pollution burden



Low Income Areas with Pollution Burdens Outside the City Limits

Low Income Areas with Pollution Burdens

Pesticide Use

Solid Waste Sites

GroundwaterThreats

Clean-up Sites

Impaired Water Bodies Hazardous Waste Sites



In partnership with





Environmental Justice and Community Development

Professor Jonathan London, Katie Caceres, and Hilda Cabello-Garcia: Department of Human Ecology/Community and Regional Development

UC Davis EJ Team

Professor: Jonathan London

Teaching
Associate: Lupe

Franco

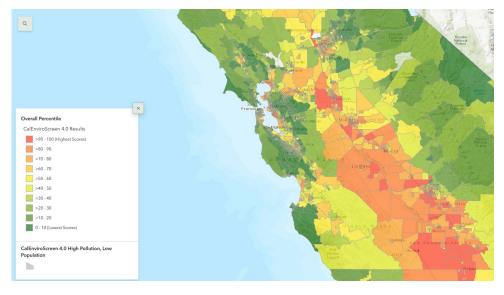
CRD 149: EJ and Community Development

Funding: UC Davis Global Affairs



Defining Environmental Justice

"Environmental Justice means the fair treatment and meaningful involvement of people of all races, cultures, incomes, and national origins, with respect to the development, adoption, implementation, and enforcement of environmental laws, regulations, and policies." [California EPA]









UN Sustainable Development Goals



Used by countries, cities, universities, and others to mobilize and track progress on a globallyindexed system





Class Goal 1

Provide visionary resources to integrate environmental justice into the City of Davis's General Plan Update

Class Goal 2

 Incorporate experiential student learning and universitycommunity partnerships into local city planning

Class Goal 3

 Develop a model curriculum adapt able by local governments and universities around the world





Method 1: Focus Groups & Surveys

- Typically underrepresented populations
- 16 focus groups
- 2 surveys
- 1 walk audit
- Over 100 participants

Method 2: Policy Research

- Document EJ in General Plan promising practices:
 - o CA Plan Search
 - CA AttorneyGeneral's database
- Academic literature

Method 3: EJ Mapping/ Data

- CalEnviroScreen
- Healthy Places
 Index
- Water Justice mapping tool





Deliverable 1: EJ Framework

- Overview of Environmental Justice
- Overview of the SDGs
- Relevance of EJ to General Plans
- Overall EJ vision for Davis

Deliverable 2: EJ Policy Tracker

Interactive spreadsheet with goals, policies and actions related to elements of the General Plan

- Deliverable 3:
 Compendium of Student Projects
- Focus group reports and summaries
- Compendium of EJ maps





Focus Group Synthesis

- EJ Problems
 - Affordable Housing
 - Lack of adequate housing for students, disabled people and other low-income residents
 - Sense of exclusion and lack of secure tenure in community
- "I have been living in Davis for over 24 years. The day I must leave due to high costs will be a hard blow for me and my family." (Spanish-language survey)

- EJ Recommendations
 - Affordable Housing
 - Invest in creative housing models (housing coops, limited equity, urban land trusts)
 - Prioritize density and mixed use in all commercial areas
 - Use "climate smart" designs for water, energy, parking, landscaping



Focus Group Synthesis

• EJ Problems

- o Green Space
 - Uneven distribution of shade, trees, and community gathering areas
 - Lack of access to species relevant for Native peoples
 - "It's hard to feel welcomed when the people who were here first have not been welcomed." [Native Focus Group]
- o Public Transportation
 - Timing and accessibility of bus routes

EJ Recommendations

- Green Space
 - Prioritizing the planting of native and culturally-meaningful vegetation in current public spaces and future developments in tree deserts.
- Public Transportation
 - Design bus routes with a focus on affordable housing and other transitdependent populations
 - Expanding service hours for nights and weekends



EJ Policy Tracker: Purpose & Format

| Primary Type | Secondary/Tertiary Type | General Goal | Policy Action | Policy Intent | Time Frame | City Role | Potential Partners | Notes / Barriers | Quotes | Lead Dept / Agency | Legal Authority |
|---------------|----------------------------|---|---|---|-------------------------|-----------------------|-------------------------|--|--|--|---|
| Air Quality • | Carbon Emissions, Noise | Residential communities without noise pollution | The City should ban the use (not just sale) of gas powered leaf blowers, and offer an assistance/buy-back program for the transition to electric. | Target noise pollution caused by gas leaf blowers | Short Term/Immediate | City in Collaboration | Health, Yolo Solano Air | of gas-powered leaf blowers, and offer assistance to ease the costs of | Residents of Paul's Place said that the fumes from leaf blowers, especially in richer neighborhoods that can afford landscaping, makes the air "unbreathable", and expressed a desire for people to switch to more electric powered ones (Affordable Housing Focus Group). | Environmental Resources Division | The City of Alameda (and many others) have already done this (link), and their policies and equiptment exchange programs can be used as examples/femplates. |



Policy Intent

Policy Action

Goals: Widely available multi-modal transportation. Widespread use of active transportation.

Encourage mixed-use, transit-oriented development to minimize the need to drive by increasing opportunities for individuals to live near where they work, offering a convenient mix of local goods and services, and providing access to high quality transit services.

The City **should** revise and revisit parking requirements in zoning codes to shift support to transit-oriented development.

Goals: Healthy residents, Heat Stress resilience

Encourage residents to stay active and mitigate the impacts of extreme heat.

The City **shall** install public water fountains/water bottle refilling stations in more places, not just public parks.



Next Steps

- September 2025:
 - Revise EJ Policy Tracker
 - Write the EJ Framework
 - Create archive of student products

Possibility for class in Spring 2026



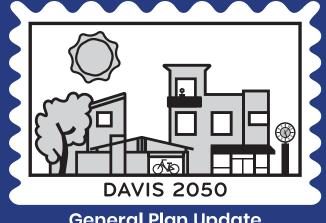


Questions for Council

- 1. What do you see as critical environmental justice issues to address in the General Plan?
- 2. Do you have any comments on the preliminary draft disadvantaged communities screening methodology or maps?
- 3. Do you have any direction for UC Davis on their final products?







General Plan Update

Thank you!

For any comments or questions reach out to mstark@cityofdavis.org